



Australian Safe
Communities
Foundation



International Safe Community Application and Site Visit Report

**Shahekou District, Dalian,
China**

Prepared by
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Overview - ISC Application and Site Visit Report

Name of Community:	Shakekou District, Dalian, China
Date of Application Received:	15 October 2010
Date of Site Visit:	15 / 16 December 2010
Certifying Centre:	Australian Safe Communities Foundation
Primary Contact:	Henk Harberts, Director, ISC Certifying Centre, ASCF

Objective:

Review of application, supporting documents and conduct a site visit for Shakekou District, Dalian, China, based upon the indicators for designation as a member of the International Safe Community Network.

Application Review Process:

Activity 1: Appointment of Peer Review Team:

*Henk Harberts, Director, ISC Certifying Centre, ASCF

*Deborah Costello, CEO ICCWA, (ASCF Management Committee)

Michael Bourne, ASCF Management Committee

Marilyn Lyford, George Institute NSW (ASCF Management Committee)

Bill McGannon, ASCF Member

Koustuv Dalal, Linkoping University, Sweden

*Akina Ng, Occupational Health and Safety Council, Hong Kong.

* Site visit team members.

Activity 2: Preliminary Review of all submitted materials and confirmation that the community is ready for a site visit.

Activity 3: Peer Review collated in a final report and some clarification requested for discussion at the site visit.

Activity 4: Conduct site visit and finalization of review report including advice to community via COSHA. (See Activity 1: Site visit team members)

Activity 5: Advise World Health Organisation (WHO) Collaborating Centre on Community Safety Promotion on outcome of review.

Activity 6: Preparation and conduct of Designation ceremony (proposed for March 2011)

Site Visit Agenda:

Wednesday 15th December 2010

7:00~7:40	South gate of Zhongshan Park	Citizens morning exercise program
7:50~8:30		Breakfast
8:40~9:00	District government building	Meet with the leaders of Shahekou District
9:00~10:00	The meeting room of Zhongshan District	Oral Report
10:00~10:40	District government building	Site visit about Tianwang Project
11:00~11:40	Xinghai Renjia Kindergarten	Site visit about the children safety program
12:00~14:00	Swiss Hotel	Lunch and Rest
14:20~15:10	Malan subdistrict	Site visit about Loving time bank program for the elderly
15:20~16:00	Fengjinglin management office	Site visit about forest fire prevention dill program
16:20~17:00	Science and technology center	Site visit about the fire-fighting and traffic safety education program
18:00		Supper

Thursday 16th December 2010

9:00		Leave the hotel
9:30~10:10	Chunliu subdistrict	Site visit about the waif caring program
10:20~11:00	Wenyuan primary school	Site visit about the children safety program
11:00~11:30	Nansha resthome	Site visit about the elderly safety program
12:00~14:00	Swiss Hotel	Lunch and rest
14:20~15:00	Xinghaiwan square	Site visit about suicide prevention and patrol on the sea program
14:20~14:40	Heishijiao subdistrict	Site visit about blindness prevention and blindness cure program
14:50~15:30	Malan subdistrict	Site visit about the legal aid station and migrant caring program
16:40	The meeting room of Shahekou District	Feed back, discussion and comments on site visit
18:00		Supper

Background:

As one of the centre districts of Dalian, Shahekou District is located in the west of the city with the land area of 48.32 square kilometres and the coastal line of 8 kilometres. The terrain inside the district is high in the west and low in the east. There are seven hills including Dadingshan, Baiyunshan, and Xijiashan. There are 9 sub district offices and 87 community neighbourhood committees in the Shahekou District. Thanks to its unique advantageous natural conditions and local edge, Shahekou District is a major centre of political, economical and cultural activities. (<http://www.dlshk.gov.cn/door/ForeignSite/En/EnglishIndex.aspx>)

At the end of 2009, there are 657,021 household registered people in the District including 329,168 males (accounting for 50.1%) and 327,853 females (accounting

for 49.9%) with the gender ratio of 1: 1. There are 50,856 children under the age of 14 accounting for 7.7% of the total population, 85,671 senior citizens age over 65 accounting for 13% of the total, and 34,756 disabled people accounting for 5.2% of the total.

There are more than 40,000 various production and business units in Shahekou District including 108 companies above the designated size, forming the urban economy focus on the trade and financial service industry, real estate industry, tourism industry, high-tech industry and community service industry. There are 14 colleges, universities and research institutes in the District, 96 nursery schools, 90 private educational institutes providing no degrees and 47 primary and middle schools with 43,335 students of compulsory education.

In 2005, Shahekou District was listed officially by the Ministry of Health as one of the 43 injury surveillance points in China. With the implementation of the injury surveillance work, Shahekou Community launched its work to build an international safe community from the end of 2006. In 2009, 4 of the 9 sub district offices in the district were accepted as the members of International Safe Communities Network.

From the application and during the site visit, it was evident that a lot of work had been undertaken in Shahekou District to extend the work undertaken in the 5 new sub districts and enhance the safe community work commenced in the original 4. The community had been designated a National Safe Community by COSHA in previous years (utilizing a National 12 criteria model).

Indicator 1:

An infrastructure based on partnership and collaborations, governed by a cross-sectional group that is responsible for safety promotion in the community

The site visit confirmed the partnerships and collaborations that exist in Shahekou District which support the safe community work. A comprehensive cross-section of different agencies are involved in the Safe Communities structure which meet on a regular basis. A number of sub-committees also exist to inform the work of the overarching Safe Communities Steering group.

Each sub-committee has very clear roles and responsibilities and appears to have representation from all suitable agencies required.

Operationally the structure provides for four overarching Working Groups (Training of Safety Culture, Injury Surveillance and Analysis, Program and Planning Assessment and Expert Instruction and Consultancy). In addition, ten special work groups have been established with a focus on safety in the following environments: workplace, public places, home, the elderly, disabled, schools, violence prevention, fire, traffic, water and the environment.

The Steering Committee comprises representation from relevant government departments, local authorities (police, fire etc.) medical organisations, commerce, education, private experts, volunteers and residents as well as the Red Cross, Safety Associations and other district charities and social and volunteer groups.

Indicator 2:

Long-term, sustainable programs covering both genders and all ages, environments, and situations

Shahekou community has provided a most comprehensive summary of its programs and achievements relating to the evaluation of the criteria for Indicator 2.

The application presents detail of each of its programs in terms of their purpose, content, evaluation methods and achievements. The programs outlined include:

Traffic Safety

Home Safety

Safety for the Elderly

Workplace Safety

Fire Safety

Schools and Child Safety

Water-related Safety

Violence Prevention

Safety for the Disabled.

Environmental Safety

Indicator 3:

Programs that target high-risk groups and environments, and programs that promote safety for vulnerable groups

Shahekou District has a broad range of interventions and programs that are focused on the needs of high risk groups within the community. These are often expressed with a specific mode of delivery within the broader programs detailed under Indicator 2 above and include:

The Junior Traffic Police School Program.

The “Love Heart Time Bank” program which provides to older citizens counselling, safety support, housekeeping, utilities maintenance and like services through a volunteer service

The “Care for Migrant Services Program” provides for the spiritual and cultural, living environment, medical, educational needs of migrant workers who are seen as playing a vital role in the economic construction and development of the region. The program also provides regular, free medical examinations and medications (3750 now on the program), training in OHS, assisted enrolment process and subsidisation for the schooling of migrant workers (“Green Channel”). Shahekou also provides of cheap accommodation through a 200 bed apartment complex for migrant workers and their children.

A “Suicide Intervention Program” provides psychological counselling to people at risk of suicide in public places, electronic surveillance in areas where suicides occur and the development of safety rescue teams of police trained to predict and provide support in suicide intervention.

A “Home Safety Program” aimed at empty nesters and people living alone whom require assistance with home help needs such as water taps, electric bulbs, gas alarms etc.

The “Family Violence Shelter Program” provides free shelter for women victims (accommodation available for 157 women) and assists with injury assessment, medical treatment and counselling as well as running promotional programs on improved safety and related laws;

The “Heart Station” program provides companionship support to aged people without family support, through the creation of “Chatting Teams” which provide comfort and seek to alleviate feelings of solitude, loneliness and depression;

Program for Street Children focuses on intervention to create safety for street children and includes the establishment of a “Safety Station” with facilities for sleeping, eating and educational supports; the development of a team of volunteers who are in contact with the street children to provide assistance and resources as required (illness, bail guarantees, temporary shelter etc.);

“Barrier-free Facilities Program” provides for the transformation to barrier free access in public places, enterprises and public institutes as well as a barrier free home construction program for the transformation of the home environment for the disabled.

Indicator 4:

Programs that document the frequency and causes of injuries

Shahekou District has provided significant evidence of an integrated data collection and analysis system for injury occurrence as well as the use of this data to direct the establishment of prevention programs and services. Within this context there is also evidence of the recognition of the need to establish evaluation frameworks and reporting mechanisms within the programs to enable reporting on progress and measures of success.

Indicator 5:

Evaluation measures to assess their programs, processes and the effects of change

Shahekou District has a well developed set of programs and program goals supported by individual evaluation criteria. A program planning evaluation group is in place. Evaluation criteria are specified and analysis and evaluation of accident and injury data is provided through a network of providers including the District Administration of Work safety, Fire Brigade, Traffic Police Brigade, Public Security Sub-bureau, Centre for Disease Control and public records of cause of death in the community.

Although the application did not specifically address the minimal criteria for Indicator 5 in detail, there was site visit discussion on linkages with hospitals and other health providers to provide injury data and the development of relationships with appropriate organisations to provide evaluation support.

Indicator 6:

Ongoing participation in national and international Safe Communities networks

The application and site visit demonstrated an ongoing commitment to national and regional safe community conferences, studies, training etc.

The site visit also discussed a clear commitment to participation in future international SC events.

Conclusion:

Shahekou District provided a comprehensive application which was enhanced by a two day site visit during mid December 2010. The peer reviewers and site visit members were complimentary in their assessment of this applicant community which they feel will add value to the experience and understanding of International Safe Communities.

The site visit confirmed the existence and activity of the working groups and the wide variety of activity in community safety promotion in the Shahekou District of Dalian.

It is important to acknowledge the support and encouragement of the China Occupational Health and Safety Association, Shahekou District Government and the wide array of agencies (Government and Non Government) as well as the residents and local champions of community effort in improving the safety and wellbeing of all in the District of Shahekou. The site visit team was particularly impressed by initiatives associated with volunteerism (Volunteer 'Loving Time' Bank) and support for vulnerable groups within the community.

Following the review of the Shahekou application and the results of the site visit, the Australian Safe Communities Foundation, in its capacity as a Certifying Centre of the WHO Collaborating Centre on Community Safety Promotion, found that Shahekou District had achieved each of the six indicators to be designated as an ISC by the WHO Collaborating Centre Karolinska Institute, Stockholm, Sweden. The designation ceremony is planned to take place in late March or April 2011.